

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 ACDA-12 AGRE-00 AID-05 CEA-01  
CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09 DODE-00  
DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01 TRSE-00  
H-01 INR-10 INT-05 JUSE-00 L-03 NSAE-00 NSF-01  
OES-07 OMB-01 PA-01 PM-05 SP-02 SS-15 ICA-11  
/143 W

-----115111 251716Z /43

P 251611Z MAY 78  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC PRIORITY 2193  
USMISSION GENEVA  
WHITEHOUSE WASHDC  
INFO AMCONSUL LENINGRAD

C O N F I D E N T I A L SECTION 01 OF 02 MOSCOW 11733

WHITE HOUSE FOR HUBERMAN

DEPT PASS NOAA FOR MARTINEAU

GENEVA FOR US LOS DELEGATION

E.O. 11652: GDS  
TAGS: PLOS, TGEN, TOCY, UR, US  
SUBJECT: US-USSR WORLD OCEANS AGREEMENT: LOS-MSR, JCM  
AND RENEWAL (06.00)

REF: (A) STATE 115533, (B) MOSCOW 10390, (C) STATE 121021  
(D) GENEVA 07023, (E) GENEVA 07683, (F) STATE 114351,  
(G) MOSCOW 6840 ,(H) MOSCOW 10102

1. SUMMARY - SOVIETS ADVISED THAT USSR WORLD OCEANS  
EXECUTIVE SECRETARY WILL TRAVEL TO WASHINGTON FOR  
PRE-JCM AND RENEWAL DISCUSSIONS, BUT ONLY ON THE  
BASIS OF EXPRESSION OF US INTENT TO RENEW.

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SOVIETS ALSO PROPOSED OCEANS JCM TAKE PLACE DURING THE  
WEEK OF JULY 17 (COINCIDENT WITH THE S&T JCM). IN  
ADDITION, SOVIETS CONFIRMED THEY MADE NO EFFORT  
TO MOVE YANKOV AT LOS ON MSR ISSUE AND THAT THEY  
WILL PULL OUT OF DEEP SEA DRILLING PROJECT (DSD)  
IF US DOES NOT RENEW OCEANS AGREEMENT. IN VIEW OF  
LACK OF SOVIET COOPERATION ON LOS-MSR THE EMBASSY

RECOMMENDS DECISION TO RENEW SUBJECT BILATERAL FOR THREE YEARS BE REVIEWED. AS A MINIMUM, EMBASSY SUGGESTS OCEANS BILATERAL BE EXTENDED ONLY TWO YEARS TO BRING IT INTO LINE WITH THE ALREADY ANNOUNCED TWO YEAR RENEWAL PROPOSAL FOR TRANSPORTATION, A BILATERAL FROM WHICH THE US HAS DERIVED CONSIDERABLY GREATER BENEFIT.

2. ON MAY 23 SCICOUNS AND SOVIET EXECUTIVE SECRETARY A. P. METAL'NIKOV DISCUSSED WORLD OCEANS JCM AND RENEWAL. METAL'NIKOV ADVISED AT THE OUTSET THAT SOVIETS HAD RESPONDED BY TELEX TO FRANK-SIDORENKO LETTER (REFS A-C) PROPOSING RESCHEDULING OF THIS JCM. (WE DO NOT HAVE A COPY OF SIDORENKO-FRANK TELEX AND REQUEST NOAA TO PROVIDE SAME BY DEPARTMENT CHANNELS.) METAL'NIKOV STATED THAT SOVIETS OFFERED TO HOST THE JCM BUT ONLY DURING THE WEEK OF JULY 17 AT WHICH TIME, WE NOTE, THE S&T JCM WILL TAKE PLACE HERE. METAL'NIKOV ALSO ADVISED THAT HE AND KURASOV ARE PREPARED TO GO TO WASHINGTON, PREFERABLY IN EARLY JULY, FOR PRE-JCM AND RENEWAL DISCUSSIONS BUT ONLY ON THE BASIS OF AN EXPRESSION OF US INTENT TO RENEW. OTHERWISE, VISIT WOULD BE A "WASTE OF TIME", METAL'NIKOV CLAIMED, HE ADDED THAT SOVIETS ARE NOW REEXAMINING THEIR POSITION ON RENEWAL. SCICOUNS RESPONDED THAT HE WOULD FORWARD THIS MESSAGE TO WASHINGTON. EMBASSY BELIEVES CONFIDENTIAL

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SIMULTANEOUS JCMS ON S&T AND OCEANS WOULD PRESENT DIFFICULT LOGISTICAL PROBLEMS AND RECOMMENDS AGAINST ACCEPTANCE OF SOVIET PROPOSAL. PLEASE ADVISE.

3. SCICOUNS ALSO RAISED LOS-MSR ISSUE WITH METAL'NIKOV, WHO HAD RETURNED FROM GENEVA OVER THE PAST WEEKEND (MAY 20-21). METAL'NIKOV CONFIRMED THAT SOVDEL HAD DONE NOTHING (AS REPORTED REFS D AND E) TO INFLUENCE THIRD COMMITTEE CHAIRMAN YANKOV TO RETURN TO CASTANEDA COMPROMISE. METAL'NIKOV ADDED THAT HE THOUGHT THAT YANKOV HAD REPORTED OUT AMENDED THIRD COMMITTEE REPORT LATE ON MAY 19. EMBASSY WOULD APPRECIATE STATUS REPORT ON MSR ISSUE.

4. FINALLY, METAL'NIKOV ALSO CONFIRMED THAT SOVIETS WILL CEASE CONTRIBUTIONS TO DSD IF THE US DOES NOT RENEW SUBJECT BILATERAL. HE NOTED THAT THE SOVIETS HAVE BUDGETARY AND ADMINISTRATIVE DIFFICULTIES WITH PRESENT ARRANGEMENTS AND THAT SCST IS ANXIOUS TO RELIEVE ITSELF OF THE BURDEN OF THE YEARLY MILLION DOLLAR CONTRIBUTION.

5. COMMENT - WHILE THE EMBASSY IS AWARE OF THE DANGERS OF OVERGENERALIZATION, WE BELIEVE IT IS FAIRLY SAFE TO SAY AFTER FIVE YEARS OF S&T COOPERATION, THAT THERE ARE VERY FEW AREAS IN WHICH THE SOVIETS ARE ON A PAR WITH OR EXCEED U.S. SCIENCE AND TECHNOLOGY. THE CRUCIAL QUESTION OF BALANCE OF BENEFITS WITHIN THE SPECIALIZED BILATERAL AGREEMENTS, THEREFORE, RESOLVES ITSELF IN MANY CASES TO COLLATERAL BENEFITS, IN PARTICULAR, SOVIET COOPERATION IN MULTILATERAL FORA ON RELATED TECHNICAL AND SCIENTIFIC QUESTIONS. THE SOVIETS HAVE DISPUTED THIS PHILOSOPHY IN THE OCEANS AGREEMENT, WITNESS THEIR BRANDING AS "NOT APPROPRIATE" THE LINKAGE THEY DISCERN IN THE PRESS-KIRILLIN LETTER BETWEEN RENEWAL OF THE OCEANS CONFIDENTIAL

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FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC PRIORITY 2194  
USMISSION GENEVA  
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C O N F I D E N T I A L SECTION 02 OF 02 MOSCOW 11733

AGREEMENT AND THE LOS-MSR ISSUE. (REFTEL H). ON THE OTHER HAND THE SOVIETS HAVE BEEN DISTINCTLY HELPFUL RECENTLY IN THE TRANSPORTATION AREA, BRINGING ALONG NINE CRUCIAL VOTES IN FAVOR OF THE U.S.-SPONSORED

TRSB SYSTEM AT THE ICAO MEETING IN MONTREAL. WE HAVE  
ALREADY ANNOUNCED THE U.S. PROPOSAL FOR RENEWAL  
OF THE TRANSPORTATION BILATERAL FOR TWO YEARS; IT  
WOULD SEEM UTTERLY INCONSISTENT TO RENEW THE OCEANS  
BILATERAL FOR ANY LONGER PERIOD. WE URGE THE  
DEPARTMENT TO REVIEW THE THREE YEAR RENEWAL DECISION  
FOR THE OCEANS BILATERALS IN LIGHT OF THE UNHELPFUL  
SOVIET BEHAVIOR AT GENEVA. WHILE THE SOVIETS BOTH  
HERE AND AT GENEVA (PARA 7 REF E) ARE ATTEMPTING TO  
CREATE THE IMPRESSION THAT THEY ARE PREPARED TO  
LIVE WITHOUT RENEWAL AND ARE INDEED CONSIDERING  
THIS THEMSELVES, IT IS CLEAR THAT THE SOVIETS STRONGLY  
DESIRE RENEWAL OF THE OCEANS BILATERAL TO GAIN  
CONTINUED ACCESS TO SUPERIOR US TECHNOLOGY AS WELL  
AS FOR POLITICAL PURPOSES. END COMMENT. MATLOCK  
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## Message Attributes

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**Decaption Date:** 20 Mar 2014  
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**TAGS:** PLOS, TGEN, TOCY, UR, US  
**To:** STATE GENEVA  
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